

**REGULAR SESSION**  
**(March 12, 2019)**

**Tuesday**

**2:30 PM**

The regular session of the Wyoming County Board of Supervisors was held at the Wyoming County Government Center in the Board of Supervisors' Chambers located at 143 North Main Street, Warsaw, New York with all Supervisors present B. Hastings, T/Eagle and D. Tallman, T/Gainesville. Also present for the County were Attorney James Wujcik, Budget Officer, Janis Cook; Clerk to the Board of Supervisors, Cheryl Ketchum and Deputy Clerk to the Board, Lisa Perez.

At 2:26 PM Chairman Berwanger, T/Arcade, called the meeting to order.

The Veteran leading the Pledge of Allegiance for this month's board meeting is:

**Corporal Gerald B. Ramsey**

Mr. Ramsey was born in Batavia, New York on August 1, 1946. He attended Elba High School and was drafted into the United States Army in September of 1967. He completed his basic training at Fort Dix, New Jersey and individual training at Fort Sill, Oklahoma.

Fort Sill was named in honor of General Joshua Sill who was killed during the Civil War in 1862. All four of the Black Regiments that were later referred to as the "Buffalo Soldiers": the 9<sup>th</sup> and 10<sup>th</sup> US Cavalry and the 24<sup>th</sup> and 25<sup>th</sup> Infantry, served at Fort Sill during the late 19<sup>th</sup> Century. Fort Sill's primary purpose was to control the Comanche, Cheyenne, Kiowa and other tribes of the Southern Plains who were making frequent raids on settlements in Texas and Mexico. Fort Sill is now the largest field artillery complex in the free world, using a three-pronged approach to training and preparedness makes it one of the best training posts in the Army.

Mr. Ramsey went from Fort Sill straight to Vietnam serving most of his time in the military with A Battery, 6<sup>th</sup> Battalion of the 11<sup>th</sup> Artillery. When he returned to the states, it was back to Fort Sill where he finally shipped home in September of 1969.

For his valor and courageous service to his country, Mr. Ramsey was awarded the:

- **National Defense Service Medal**
- **Vietnam Service Medal with Bronze Service Star**
- **Republic of Vietnam Campaign Medal with Device 60**
- **2 Overseas Bars (Republic of Vietnam)**
- **Good Conduct Medal**
- **Sharpshooter Qualification Badge**
- **A Purple Heart**
- 

After returning home, Mr. Ramsey worked at Agway for 38 years. He married his wife, Donna, in May of 1971 and they live in the Town of Orangeville. Together they have one son. Mr.

























from the date of the authorization; and

**WHEREAS**, Counties are required to assign providers to a child's IFSP that have current provider agreements with the State Department of Health and are listed by county in the New York Early Intervention System (NYEIS) database; and

**WHEREAS**, Counties cannot accurately identify available providers due to the inadequacy of the NYEIS system such as untimely updates and regular maintenance; and

**WHEREAS**, Providers listed in the NYEIS database are frequently unavailable to provide services to a child due to a variety of factors, including the area in which the child resides, providers only accepting referrals for one or two children enrolled in the Early Intervention Program (EIP) due to other commitments, full caseloads, or outdated listings for providers who no longer participate with the Early Intervention Program; and

**WHEREAS**, Some providers left the Early Intervention Program due to implementation and payment delays related to the rollout of the statewide fiscal agent model, while others left the Early Intervention Program due to stagnant reimbursement rates; and

**WHEREAS**, Because of the decline of participating and available providers, resulting in counties not being able to provide the Early Intervention services required under the law, even to already enrolled eligible children, sometimes leading to placement on wait lists; and

**WHEREAS**, Research demonstrates that the growth and brain development of infants and toddlers is at its highest in years 0-2, and the developmental progress of children identified with special needs could be hampered by any delays in services; now therefore

**BE IT RESOLVED**, That the Wyoming County Board of Supervisors calls upon the Governor and the New York State Legislature to implement reforms to the Early Intervention Program that hold the State responsible for ensuring there is sufficient provider capacity across the state to serve identified children in all types of early intervention services; and be it

**FURTHER RESOLVED**, These state responsibilities should include the implementation of a robust recruiting effort, focused orientation and training for new and existing providers, mentoring, and technical assistance to help providers operate efficiently and effectively in the new administrative model; and be it

**FURTHER RESOLVED**, The state shall work with county representation to develop incentive programs to address provider capacity in hard to recruit areas such as but not limited to travel reimbursement and partial reimbursement for no-shows; and be it

**FURTHER RESOLVED**, The Executive Budget proposal should include a 5% rate increase for all Early Intervention providers and all services; and be it

**FURTHER RESOLVED**, That the state should cap county costs, ensuring that the counties are held harmless by any increase in provider rates; and be it













**WHEREAS**, Regardless of family size and demographics, many of those facing homelessness or seeking emergency shelter can have challenging medical needs, mental health and substance abuse issues, some are registered sex offenders, and still others are state prison parolees or on probation; with some facing several of these challenges at the same time; and

**WHEREAS**, Local social service districts focus scarce resources on achieving permanent housing, preventing homelessness and providing temporary placement; and

**WHEREAS**, Counties maintain that preventing homelessness in the first place is the best way to keep families safe and secure; and

**WHEREAS**, Significant state funding cuts in a wide array of social service programs over the last decade, in conjunction with the state-imposed property tax cap has restricted counties' ability to pursue more aggressive prevention efforts that can reduce homelessness in the first instance; and

**WHEREAS**, Counties agree that providing safe, secure and sanitary emergency shelter is critically important; and

**WHEREAS**, Recent state directives, emergency rulemaking and data requests that focus on safety and security in emergency and temporary shelter situations as well as active outreach are causing significant administrative burdens for counties without providing any additional financial support from the state to assist and comply with these demands even though the state has increased its own staff significantly; and

**WHEREAS**, The new administrative needs are drawing resources away from services that are targeted to prevent homelessness in the first place and provide stability for families at risk; and

**WHEREAS**, Counties maintain that while it is important to provide help in a crisis, it is better policy to maintain stability and prevent emergencies by providing sufficient resources up front; and

**WHEREAS**, State policies are directing excessive attention on inspections of motels, hotels and shelters beyond what is required in state law to ensure health and safety, as well as conflict with inspections from the State Comptroller and local codes; and

**WHEREAS**, These increased state inspections are steering emergency shelter policy toward higher cost shelter options that do not currently exist in most counties in sufficient numbers, if at all; and

**WHEREAS**, Counties believe there is insufficient OTDA inspection training and a lack of clarity on inspection procedures; and

**WHEREAS**, The Governor has emphasized certain emergency homelessness measures to address public safety and health concerns such as the "Code Blue" initiative; and



**RESOLUTION URGING THE GOVERNOR AND LEGISLATURE TO MAINTAIN OUR MUTUAL GOALS OF NOT SHIFTING NEW COSTS TO COUNTIES, WHILE MAINTAINING REASONABLE LOCAL FLEXIBILITY OVER ADMINISTRATIVE FUNCTIONS, AS THE STATE REALIGNS MEDICAID ADMINISTRATIVE FUNCTIONS AND HUMAN SERVICES PROGRAMS**

**WHEREAS**, The State Department of Health continues its multi-year effort to take over the administrative responsibilities of the Medicaid program from county government to provide improved consistency in the administration of Medicaid and to reduce administrative burdens for counties and New York City; and

**WHEREAS**, Counties support efforts to streamline government operations in ways that can improve the delivery of services and responsiveness to recipients' needs, while not shifting new costs to county taxpayers; and

**WHEREAS**, The state has enacted a cap in reimbursement to counties and New York City related to Medicaid administrative claiming; and

**WHEREAS**, Even though the state has made progress in taking over more Medicaid administrative functions from counties they have also increased local administrative responsibilities in other areas including Medicaid long term care services and supports, expanding administrative duties under Immediate Need for Personal Care Services and Consumer Directed Personal Assistance programs, added new responsibilities under a variety of state homelessness and emergency shelter activities, and expanded responsibilities under Raise the Age legislation that all stress local social services district (DSS) staff capacity; and

**WHEREAS**, Policies have evolved such that the local DSS role is shrinking in terms of eligibility determinations, but simultaneously increasing in terms of home care assessments and responsibilities, and the other areas outlined above; and

**WHEREAS**, Capped reimbursement with minimal relief from administering the State's Medicaid program creates significant fiscal and liability concerns for counties and is counterproductive in the current property tax cap environment; and

**WHEREAS**, Counties also struggle with administering all other human services programs mandated by the state especially since State financial support for local social service district administrative costs was essentially eliminated many years ago to help balance state budget shortfalls; and

**WHEREAS**, The State Legislature has also passed legislation that will dramatically increase local district costs by requiring caseload caps for child welfare services without providing any additional state resources to support these actions; now therefore

**BE IT RESOLVED**, That until the state Medicaid administrative takeover is complete we urge the Governor and Legislature to hold county property taxpayers harmless by maintaining the state funding level of the current Medicaid administration cap,



**WHEREAS,** For decades, counties and other local governments have implemented, and continue to implement, thousands of shared services projects and other government efficiencies; and

**WHEREAS,** County elected leaders have strongly advocated in support of ways to lower the property tax burden for homeowners and businesses across the state going back nearly 50 years when the largest state mandate, Medicaid, was first imposed on counties, growing from \$100 million then to over \$7.5 billion today; and

**WHEREAS,** Since that time the State has required county taxpayers to finance with local taxes dozens of other state programs that, for the most part, counties in other states are not required to finance; and

**WHEREAS,** State-imposed mandates on counties require more than \$12 billion annually in locally raised taxes to be sent to the State Capitol so they can be used in lieu of state raised taxes to pay for statewide programs and initiatives; and

**WHEREAS,** State elected officials recognize that mandating local governments to finance state-designed and controlled programs directly impacts the property tax burden and to help mitigate this they have enacted important mandate relief for county property taxpayers including the implementation of two separate caps on the growth in the local share of Medicaid costs and major pension reforms; and

**WHEREAS,** Since the enactment of these mandate relief initiatives the growth rate in aggregate county property taxes has slowed dramatically, generally averaging two percent per year over the last decade, less than the rate of inflation over that time frame; and

**WHEREAS,** County officials believe that one of the best ways to improve New York's economic climate and competitiveness is to not just slow the rate of growth in property taxes, but to lower them from today's levels; and

**WHEREAS,** Counties believe that aligning the cost of the state's human services programs with the governmental entity that defines and controls them will result in historic and sustainable reductions in county property taxes and establish a more appropriate and equitable distribution of the cost of the state's human services programs; and

**WHEREAS,** The cost of the state Medicaid program in a typical county (outside of New York City) equals about one half of the county property tax levy; and

**WHEREAS,** The benefits, scope, and ultimate cost of Medicaid has been set and controlled by the State for 50 years, but not fully financed with state resources, therefore transferring a significant burden to local property taxpayers and contributing greatly to the disparity between property taxes in New York and other states; and

**WHEREAS,** Cornell University researchers have documented how New York's practice of shifting fiscal responsibilities from the state to lower levels of government including counties creates severe imbalances between New York and other states in relation to property taxes; and









**NEWS RELEASE**

**FOR IMMEDIATE RELEASE:** [March 12, 2019]

**Contact:** [Lisa Harvey, Wyoming County Veteran Services Director]  
[lharvey@wyomingco.net](mailto:lharvey@wyomingco.net), (585) 786-8860

**NACo Media Contact:** Paul Guequierre, [pguequierre@naco.org](mailto:pguequierre@naco.org)  
(202) 942-4271

**Wyoming County provides new option for proper disposal of worn U.S. flags**

***New flag disposal box installed at Health Department Near the Veteran Services entrance***

**WASHINGTON** – In partnership with the National Association of Counties, the National Flag Foundation, Wyoming County, New York has installed a flag retirement box, at no cost to the county, at 5362 Mungers Mill Road, Building A, Silver Springs, NY 14550 near the Veteran Services entrance. Flags should be folded respectfully before being placed in the box.

The United States Flag Code prescribes flag etiquette — everything from flying it near other flags to instructions on how to raise and lower it. “The flag, when it is in such condition that it is no longer a fitting emblem of display, should be destroyed in a dignified way, preferably by burning,” says the code.

Officials from the Wyoming County Veteran Services Department will be responsible for the proper disposal of the worn flags.

“This centrally-located drop-off provides convenience while respecting our national symbol,” said A. Douglas Berwanger, Chairman of the Board of Supervisors. “The county is unified in helping enable our citizens to respect our great nation while disposing of old or worn out flags.”

Said NACo Executive Director Matthew Chase, “We are pleased to provide these flag retirement boxes. Helping residents properly dispose of worn U.S. flags is consistent with our commitment to public service and community engagement.”

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*The National Association of Counties (NACo) unites America's 3,069 county governments. Founded in 1935, NACo brings county officials together to advocate with a collective voice on national policy, exchange ideas and build new leadership skills, pursue transformational county solutions, enrich the public's understanding of county government and exercise exemplary leadership in public service. More information at: [www.naco.org](http://www.naco.org)*

NATIONAL ASSOCIATION OF COUNTIES | 600 NORTH CAPITOL ST, N.W. SUITE 400 | WASHINGTON, D.C. 20001 | 202.393.6226 | FAX 202.393.2630 | WWW.NACO.ORG



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*There was a motion by Mrs. Ryan, T/Warsaw, to combine resolutions #22 through #29. Hearing no objection resolution titles were read.*

**#22**

**RESOLUTION NO. 19-121  
(March 12, 2019)**

By Ms. Ryan, Chairman of the Public Health Committee:



increasing number of deaths due to overdose; and

**WHEREAS**, The SFY 2018-19 Enacted Budget included \$3.75M to fund County Mental Hygiene /Departments Local Government Units (LGUs) to develop and expand substance use disorder treatment and transition services in county jails; and

**WHEREAS**, The Wyoming County Board of Supervisors, New York State Association of Counties, Conference of Local Mental Hygiene Directors, New York State Sheriffs' Association and are pleased with and appreciate the Governor's support for the continuation of programs established under last year's funding by including an additional \$3.75M in the SFY 2019-20 Executive Budget proposal; and

**WHEREAS**, This is a significant first step in addressing the need, however this level of funding will not adequately sustain or create any additional programs in counties beyond March 31, 2019; and

**WHEREAS**, The Wyoming County Board of Supervisors and its partners are requesting a total of \$7.2M in SFY 2019-20, increasing to \$12.8M in SFY 2020-21 annually thereafter to support comprehensive jail-based substance use disorder treatment and post-release transition service in all county correctional facilities; and

**WHEREAS**, A 2017 report entitled, "Completing the Recovery Treatment Continuum: Jail Based Substance Use Disorder Services" conducted by Policy Research Associates on behalf of the New York State Conference of Local Mental Hygiene Directors discusses the vital need to address a gap in the Substance Use Disorder (SUD) treatment continuum by funding treatment and transition services in the jail setting; and

**WHEREAS**, Jail incarceration provides a unique opportunity to offer treatment supports during periods when people are experiencing abstinence while incarcerated and upon planning for discharge and may be more receptive to accepting treatment; and

**WHEREAS**, The cost of any SUD treatment and services provided inside the county jails is borne by the county, and it is an ever-increasing burden which the Counties cannot meet; and

**WHEREAS**, Annual OASAS State Aid funding to the LGUs for comprehensive jail-based SUD treatment and re-entry planning is critically important to reducing drug use, overdoses and overdose deaths, recidivism, crime, and will save taxpayer dollars money and most importantly, save lives; and

**WHEREAS**, Data from a July 2018 study published in the American Journal of Public Health now indicates that inmates were 40 times more likely to die of an opioid overdose in the first two weeks after release; and

**WHEREAS**, New York State's own analysis of the costs and benefits of jail-based SUD treatment found these services save taxpayers \$2,170 in criminal justice costs and victims \$676 per person, for a total impact of \$2,846 saved for each person served, as well as a reduction of 13



much lower level requirements for types of services and levels of staffing than what is necessary to assist clients with much higher-needs today; and

**WHEREAS**, Supported & Supportive housing models are expected and required to serve the clients with the highest and most challenging needs, manage the health and mental health for many clients with a co-occurring substance use disorder, and manage complicated medication regimens to treat their behavioral and other co-morbid chronic conditions such as heart disease, diabetes, high blood pressure, high cholesterol and pulmonary disease; and

**WHEREAS**, Directors of Community Services throughout the State report significant waiting lists for mental health and addiction recovery housing and it is becoming increasingly more difficult to find units that offer both higher level services and the appropriate staffing to safely serve these medically-complex individuals; and

**WHEREAS**, It is critical that State policymakers recognize how maintaining outdated housing models and reimbursements for these higher-need clients negatively impacts a county's ability to provide appropriate access to care and drives up costs; and

**WHEREAS**, To illustrate the extent of these waiting lists, Suffolk County has approximately 589 clients (131 homeless), Sullivan County with over 200 (no homeless), Orange County with over 800, and in the Finger Lakes - Seneca County with 97; and

**WHEREAS**, The State has a constitutional responsibility to provide stable, dignified, and affordable housing to these high-needs clients, and by continuing to provide insufficient reimbursement rates and inadequate funding, the counties will see further reductions in capacity and limited access to care leading to increased homelessness in their communities; and

**WHEREAS**, Office of Mental Health (OMH) Supported Housing was introduced in 1990 as an initiative to facilitate an increase in long-term/permanent housing options for clients with mental illness coupled with individual supports; and

**WHEREAS**, There are approximately 19,000 OMH Supported Housing units statewide with per-unit reimbursement rates that provide for a minimal set of services, often as little as one staff to tenant contact per month which does not go far enough in providing stability for clients with extensive mental and physical health care needs; and

**WHEREAS**, OMH and OASAS Supportive Housing provides permanent and affordable housing with supportive services to individuals or families with disabilities (mental illness, SUD, domestic violence, etc.) who are homeless or at risk of homelessness; and

**WHEREAS**, These settings are typically comprised of two models; congregate and scattered-site with approximately 50,000 units statewide, 32,000 of which are located in NYC; and

**WHEREAS**, New York City Department of Health and Mental Hygiene currently contracts for 8,699 units of supportive housing for individuals and families; and



**RESOLUTION NO. 19-124  
(March 12, 2019)**

By Ms. Ryan, Chairman of the Public Health Committee:

**RESOLUTION CALLING FOR GOVERNOR ANDREW M. CUOMO AND THE NEW YORK STATE LEGISLATURE TO CLASSIFY AS CONTROLLED SUBSTANCES CERTAIN FENTANYL "ANALOGUES" THAT ARE RESPONSIBLE FOR OPIOID OVERDOSE DEATHS**

**WHEREAS**, For nearly a decade, New York State and the rest of the United States have been experiencing an unprecedented epidemic in the abuse of legal and illegal opioid drugs, resulting in the addiction of millions of people and the overdose deaths of hundreds of thousands; and

**WHEREAS**, Fentanyl, a prescription opioid painkiller that is a controlled substance in the State of New York, is responsible for some of those overdose deaths, as are many substances known as fentanyl "analogues," drugs that have been designed to mimic the pharmacological effects of fentanyl, but that are not controlled substances in the State of New York because they are not listed on the appropriate schedules that classify controlled substances in Public Health Law Section 3306; and

**WHEREAS**, The ability of law enforcement officers in New York State to investigate and prosecute sellers of deadly opioid drugs is hampered by the gap in the law that results in some fentanyl analogues not being classified as controlled substances because the New York State Legislature has not acted to add those analogues to the appropriate Public Health Law schedules; and

**WHEREAS**, Under federal law, pursuant to 21 CFR Section 1308.11(h)(30)(i), the Administrator of the United States Drug Enforcement Administration has lawfully defined "fentanyl-related substance" to mean any substance related to fentanyl by certain specified chemical modifications; and

**WHEREAS**, If New York State classified as controlled substances any substances that meet the above federal definition of "fentanyl-related substance," the aforementioned gap in the law with regard to fentanyl analogues would largely be closed, and law enforcement would be able to investigate and prosecute sellers of currently-legal fentanyl analogues that are responsible for many of the overdose deaths; now therefore

**BE IT RESOLVED**, That the Wyoming County Board of Supervisors hereby urges the Governor and the New York State Legislature to amend New York Public Health Law Section 3306 to include as a controlled substance any substance that meets the definition of "fentanyl-related substance," as defined in 21 CFR Section 1308.11(h)(30)(i); and be it

**FURTHER RESOLVED**, That the Clerk to the Board shall forward copies of this





medical marijuana products for those prescribed; and

**WHEREAS**, New York State has one of the worst racial disparities in marijuana arrests in the United States, with people of color being eight times more likely to be arrested for possession than white people, despite similar rates of use; and

**WHEREAS**, There are possible linkages between legalization of marijuana with the advancement of social and racial justice initiatives and there is no question, families would benefit from alleviation of marijuana-related arrests and jail time that has is proportionately affected low income and communities of color; and

**WHEREAS**, If policy on regulated marijuana moves forward, this will increase workload for the already taxed public health workforce and numerous other county departments; and

**WHEREAS**, We anticipate local health departments, who are reliably at the front line of all emerging public health matters, will need to expand workforce capacity to educate and protect communities if regulated marijuana policy is signed into law; now therefore

**BE IT RESOLVED**, That the Wyoming County Board of Supervisors hereby calls upon Governor and the New York State Legislature to undertake a major publicity campaign to educate the citizens of New York that cannabis may have undetermined health effects; and be it

**FURTHER RESOLVED**, Local health departments must be provided additional funding to adequately address issues resulting from recreational cannabis impacting local public health programs, as well as to develop and disseminate targeted educational campaign messaging which will protect vulnerable populations including children and pregnant women from harmful effects of marijuana use; and be it

**FURTHER RESOLVED**, The State of New York will expand, improve and maintain separate independence of the Medical Marijuana program by establishing clinical trials, research programs and addressing barriers to access including cost; and be it

**FURTHER RESOLVED**, If the State of New York plans to legalize an adult use marijuana program, we recommend the legal age of sale to be set at 21 years of age in combination with adoption of Tobacco 21 Policy at the state-level; and be it

**FURTHER RESOLVED**, Full service (those providing environmental health services) local health departments must be adequately funded to expand their New York Adolescent Tobacco Use Prevention Act (ATUPA) services, which currently covers children and adolescents up to 18 years of age. A legal age of sale set to 21 years and older for marijuana and tobacco products would require program expansion and increase in staff to mitigate harm reduction and injury prevention; and be it

**FURTHER RESOLVED**, Marijuana should be incorporated within New York's Clean Indoor Air Act Law. Legalization of recreational marijuana will increase the number of clean indoor air act complaints local health departments are required to respond to, thus requiring a



By Ms. Ryan, Chairman of the Public Health Committee:

**RESOLUTION TO EXPAND INFRASTRUCTURE FOR PUBLIC HEALTH AND SAFETY THROUGHOUT NEW YORK STATE, REINVESTING IN CORE PUBLIC HEALTH ACTIVITIES AND RESPONSE TO UNFUNDED MANDATES AND EMERGING ISSUES ADDRESSED BY LOCAL HEALTH DEPARTMENTS**

**WHEREAS**, Core public health services are outlined in law as those that address family health, communicable disease, chronic disease, emergency preparedness/response and environmental health; and

**WHEREAS**, Local health departments are New York State's partners and operational extensions, working in the forefront of communities, addressing public health issues and serving as the first line of defense against all public health crises by protecting communities and residents; and

**WHEREAS**, Activities led by the 58 local health departments are paramount to our collective ability to achieve Prevention Agenda goals, address health disparities, improve health outcomes and ensure community safety and stability; and

**WHEREAS**, Unfunded public health mandates continue to emerge routinely, examples including: expansion of responsibilities for children's camps, Zika virus/mosquito surveillance, monitoring of unregulated contaminants in drinking water, technical assistance to schools to address lead in school drinking water and most recently, registration of cooling towers; and

**WHEREAS**, The state aid share for core public health services has not kept up with growing public health needs, nor has it supported the implementation of new and expanded state mandates; and

**WHEREAS**, The 2019-2020 Executive Budget proposes a substantial cut in State Aid Reimbursement to New York City Department of Health and Mental Hygiene which would reduce the percent of reimbursement above the base grant from 36% to 20%; and

**WHEREAS**, The justification provided for this is that NYC has access to other sources of funding, such as federal grants yet this statement does not align with the current Article 6 claiming process which requires that earned and grant revenue be subtracted from eligible costs and or expenditures and thus are already factored into the net eligible expenditures submitted for reimbursement; and

**WHEREAS**, Over time, we have seen an increase in emerging issues such as threats to water quality: harmful algal blooms, presence of PFOA/PFOS; opioid overdose deaths; vector borne diseases: rabies and tick-borne illnesses; communicable disease outbreaks: Ebola virus and Zika virus; environmental hazards: lead in housing stock and legionella; and natural disasters such as hurricanes or flooding; and

**WHEREAS**, New York State is preparing policy to legalize regulated marijuana, which

will lead to increased response including education, public awareness, and oversight by local health departments; and

**WHEREAS**, Directors and Commissioners of public health are health strategists within their respective Counties, with the unparalleled expertise needed to apply knowledge, bridge competency gaps and lead multi-sector health improvements; and

**WHEREAS**, The public health workforce employed within local health departments are first responders, working at the forefront of communities during times of need and when emerging health issues occur; and

**WHEREAS**, Local health departments have not received an increase in core public health aid in more than six years, nor have they received adequate compensation needed to respond to emerging health issues; and

**WHEREAS**, State Budget appropriations for public health spending has been reduced year after year and new funding streams for emergency response activities are frequently accompanied with stringent federal spending or supplanting restrictions which impacts how funds can be utilized and reduces flexibility to respond to local community need; and

**WHEREAS**, The public health workforce is central to New York State's public health infrastructure, yet is dwindling due to public-sector budget restraints, competition, shortages of workers who are approaching retirement, ability to recruit new workers in all areas throughout the state, all of these factors culminate in significant workforce retention challenges; and

**WHEREAS**, New York State does not allow local health departments to recover any of its necessary or fringe expenses for local health department personnel under Article 6; and

**WHEREAS**, Now is the time for a call to action to reinvest in public health and safety infrastructure in New York State through bolstered funding of Article 6, Public Health Law and demonstrate the State's commitment to public health preparedness and safety measures aimed to protect residents in New York State; now therefore

**BE IT RESOLVED**, That the Wyoming County Board of Supervisors calls on the Governor and State Legislature to call to action and reinvest within the 2019-20 Budget by restoring COLA and expanding Article 6 State Aid for General Public Health Work base grants and reimbursement rates in the following ways:

1. Reject proposed cut in state aid reimbursement NYS department of health and mental hygiene which would reduce the percent of reimbursement above the base grant from 36% to 20%.
2. Fully restore the cola for DOH programs which was removed in the 2018-2019 state budget;
3. Allow reimbursement of fringe expenses under article 6 state md appropriation;















unleash new investment and ensure that "all New Yorkers, regardless of their zip code or income, have the opportunity to access clean and affordable power;" and

**WHEREAS,** Many counties are interested in developing their solar resources under the auspices of the State's community solar policy; and

**WHEREAS,** The New York State Public Service Commission recently implemented a transition from simple but effective retail rate net-metering to a rate structure for solar and other distributed generation based the value those technologies bring to the grid and our society; and

**WHEREAS,** The development of this new tariff known as the Value of Distributed Energy Resources or "VDER" was the result of a flawed process that did not allow for the use of satisfactory methodology and data that accounts for the complete range of values of solar energy and other distributed generation to be included; and

**WHEREAS,** The implementation of VDER has reduced confidence, stability, and growth of the state's nascent community solar market, particularly in many counties in the upstate regions of the State; and

**WHEREAS,** Legislation was introduced in the last session of the State Assembly (A.10474) and State Senate (S.8273) that would have placed a moratorium on the implementation of the VDER tariff and directed the New York Public Service Commission to develop a simple, full and fair successor tariff to VDER; and

**WHEREAS,** The State Assembly passed A.10474 by a vote of 122-17 but the Senate legislation did not receive a vote in the last session; and

**WHEREAS,** The loss of these community solar projects will impede the ability of counties to meet their clean energy goals and result in the loss of thousands of jobs and hundreds of millions of dollars of investment; now therefore

**BE IT RESOLVED,** That the Wyoming County Board of Supervisors hereby calls on the Governor, the New York State Legislature and any relevant executive departments to provide immediate relief to developers and customers of solar energy and other distributed energy resources by placing a moratorium on VDER and allowing for the use of net energy metering tariffs as previously allowed by law; and be it

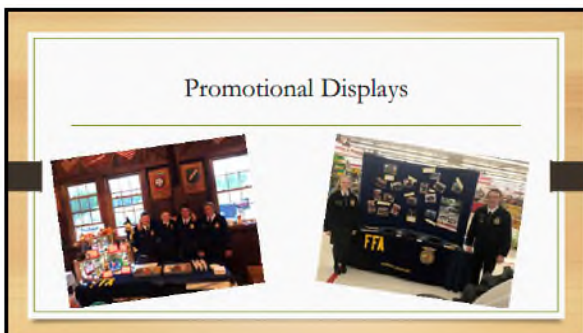
**FURTHER RESOLVED,** That the Wyoming County Board of Supervisors requests New York State to re-evaluate current net metering laws, policies, and administrative interpretations and to create a reasonable timeline and approach for the successor tariff that includes all important value components but also avoids a pace that could result in insufficient methodology or data being adopted, avoids setting negative precedent for future processes, and ensures that financiers have enough time to become comfortable with its elements and thus not threaten the ability of solar developers to finance projects; and be it

**FURTHER RESOLVED,** That the Clerk to the Board shall forward copies of this





- **Meats Evaluation and Technology Team - Bronze Awards (overall and individually)**
  - Stephanie Fyock, Kaleb Keith and Caleb Morales
- **Public Speaking Event – Bronze Award**
  - Danielle Herrick (New York State Representative)
- **New York State Chapter of the Year**
  - Pioneer FFA Team





*Supervisor Kehl, T/Attica presented members with certificates of recognition for their participation in several presentations...*

**CHAIRMAN'S PRESENTATION ~**

- ***Paul Harvey Video***

*There was a motion by Mr. Leuer, T/Middlebury, to combine resolutions #35 through #37. Hearing no objection resolution titles were read.*

**#35**

**RESOLUTION NO. 19-134  
(March 12, 2019)**

By Mr. Leuer, Chairman of the Planning Committee:

























53.5 percent State share in 1990 to less than two percent in 2017, putting a huge strain on counties and costs to county property taxpayers; and

**WHEREAS,** At the same time there have been increases in the number of mandated programs and services county probation departments are required to provide; and

**WHEREAS,** The New York State Council of Probation Administrators, representing New York State Probation Directors, Administrators and Commissioners, has diligently worked with State leaders to bring more awareness to the important work that probation does to protect the public; now therefore

**BE IT RESOLVED,** That the Wyoming County Board of Supervisors supports proposals put forward by the Governor to immediately enact statutory and regulatory changes that improve probation and alternatives to incarceration in the following ways:

1. To support the Raise the Age Law:
  - Raise the minimum age that a youth can be charged as a juvenile delinquent from seven to twelve years old.
  - Increase the maximum timeframe for diversion services from four to six months for juvenile delinquents.
  - Mandate that the state's evidence-based criteria should account for existing local best programs.
  - Allow probation the ability to make an application for a temporary order of protection as a part of the adjustment process.
2. Establish a dedicated funding stream through DCJS/OPCA for 100% of all local probation costs including but not limited to probation personnel and evidence-based programming associated with the Raise the Age Law.
3. Eliminate the requirement of a sentence of a conditional discharge or probation for Leandra's Law cases when a defendant has been sentenced to a definite jail term or a term of imprisonment.
4. Ensure that local probation departments receive 100% of all costs including but not limited to probation personnel associated with bail reform/cashless bail.
5. Authorize law enforcement agencies to issue appearance tickets, instead of physical arrests, when AO's and JO's are charged with D felonies.
6. Allow law enforcement agencies to deliver AO, JO, and JD to detention facilities after business hours without a securing order until the next business day or until court is in session.
7. Eliminate mandate that pre-sentence investigation must be conducted when a sentence of up to one-year in jail has been negotiated; and be it

**FURTHER RESOLVED,** That the Clerk to the Board shall forward copies of this resolution to Governor Andrew M. Cuomo, New York State Senator Patrick Gallivan, New York State Assemblyman David DiPietro, the New York State Association of Counties and all others deemed necessary and proper.















**RESOLUTION NO. 19-153  
(March 12, 2019)**

By Mr. Davis, Chairman of the Public Works Committee:

**RESOLUTION URGING SUPPORT FOR INCREASED FUNDING TO LOCAL TRAFFIC SAFETY BOARDS IN ORDER THAT SUCH TRAFFIC SAFETY BOARDS CAN DEVELOP AND IMPLEMENT PROGRAMS AND ACTIVITIES THAT WILL MAKE OUR LOCAL ROADS SAFER**

**WHEREAS**, Under the authority of Article 43, Section 1672 of the Vehicle and Traffic Law of the State of New York, a county not wholly included within the City of New York may establish a local traffic safety board for such respective county; and

**WHEREAS**, Under Article 43, Section 1672 of the Vehicle and Traffic Law of the State of New York, a traffic safety board shall, among other things:

- Promote and encourage street and highway traffic safety;
- Formulate county-wide programs and coordinate efforts of interested parties and agencies engaged in traffic safety education;
- Corporate with local officials within the respective county in the formulation and execution of traffic safety programs and activities;
- Study traffic conditions on streets and highways within the respective counties, study and analyze reports of accidents and causes thereof, and recommend to the appropriate legislative bodies, departments or commissions, such changes in rules, orders; regulations, and existing laws as deemed advisable;
- Promote safety education for drivers and pedestrians;
- Obtain and assemble motor vehicle accident data and analyze, study and consolidate such data for educational and informational purposes; and

**WHEREAS**, Many counties have established local traffic safety boards and parity between the use of funds programmed for traffic safety on state and local roadways is necessary; and

**WHEREAS**, In order for local traffic safety boards to fully carry out their duties, greater involvement in and coordination between the local traffic safety board and the transportation planning process is necessary for monitoring crash data on the local roadway; and

**WHEREAS**, Increased funding is necessary for local traffic safety boards to continue the development and implementation of programs and activities as aforesaid and in accordance of the statutory mandate under state law; now therefore

**BE IT RESOLVED**, That the Wyoming County Board of Supervisors hereby calls on the Governor and State Legislature to support funding to local traffic safety boards in order that









**BE IT RESOLVED**, In accordance with Resolution Number 11-209 passed by the Wyoming County Board of Supervisors, on June 14, 2011 entitled, “**AMENDING RESOLUTION 91-159, AUTHORITY OF THE BOARD OF MANAGERS OF THE HOSPITAL,**” the Chairman of this Board, pursuant to General Municipal Law §104(b) and with the approval of the County Attorney and/or Costello Cooney Fearon, PLLC, legal counsel, is hereby authorized and directed to sign the following contracts on behalf of the Wyoming County Community Health System:

- ***Campus Construction Management Group, Inc.***, 6225 Sheridan Drive, Suite 100, Williamsville, NY 14221 to provide construction management services for the Orthopaedic Clinic Renovation project in an amount not to exceed eighty-two thousand dollars (\$82,000.00); effective February 1, 2019 through January 31, 2020.
- ***A. J. O'Dell Foundation***, 232 Park Street, Arcade, NY 14009 for approximately 3,130 square feet of space located at the A. J. O'Dell Foundation Medical Center located at 7846 Route 98 South, Arcade, NY for the purpose of providing medical services to the community in an amount not to exceed fifteen thousand dollars (\$15,000.00) per year with increases equal to inflation index, plus utilities and services for a total amount not to exceed seventy-five thousand dollars (\$75,000.00); effective May 1, 2019 or earlier if space is available through April 30, 2022 (with three additional three (3) year options to extend the lease at the discretion of WCCHS).
- ***Westside Podiatry Group, LLC***, 2236 Ridge Road West, Rochester, NY 14626 to provide Podiatrists and Physician Assistants to provide podiatry services to the Hospital's Podiatry Clinic and in surgery in an amount not to exceed one hundred seventy-five thousand dollars (\$175,000.00) per year; effective June 1, 2019 or upon credentialing and obtaining malpractice insurance through May 31, 2020.
- ***Mark Varallo, MD, PLLC***, P.O. Box 1207, Wilson, NY 14172 to provide behavioral health services required by patients at the Wyoming County Community Health System in amount not to exceed three hundred ten thousand dollars (\$310,000.00) per year; effective July 1, 2019 through June 30, 2022.
- ***Kideney Architects, P.C.***, 143 Genesee Street, Buffalo, NY 14203 for professional design services for the programmatic and schematic design of the potential new building (programs to be considered include laboratory, surgical suite, radiology, conference room, dialysis, among others) in an amount not to exceed ninety-six thousand five hundred dollars (\$96,500.00); effective March 12, 2019 through March 31, 2020.
- ***Integrity Locums***, 5588 Broadcast Court, Sarasota, FL 34240 related to locum tenens physician recruitment in an amount not to exceed one hundred fifty thousand dollars (\$150,000.00) per year; effective July 27, 2018 through July 26, 2021.
- ***Special Care Systems. LLC***, 1450 East Ridge Road, Rochester, NY 14621 to replace the existing hospital nurse call system on 3<sup>rd</sup> and 4<sup>th</sup> floors consistent with 2<sup>nd</sup> floor and the Skilled Nursing Facility in a one-time fee not to exceed one hundred forty-two thousand







**WHEREAS**, That Resolution Number 17-199 was previously amended by this Board of Supervisors on May 8, 2018 by **Resolution Number 18-246** to extend the contract expiration date from April 30, 2018 through **April 30, 2019**; and

**WHEREAS**, That Resolution Number 17-199 as previously amended by Resolution Number 18-246 was further amended by **Resolution Number 18-282** by this Board of Supervisors on June 12, 2018; effective May 1, 2018 as follows:

- Fees for services of the CEO/Administrator will be set at three hundred twenty-five thousand dollars (\$325,000.00) per year
- CEO/Administrator will assist and participate in the recruitment and onboarding of a replacement CEO/Administrator in contemplation of retirement
  - A fee of forty thousand dollars (\$40,000.00) will be paid upon completion
- Provisions included for continuing consulting services on a full or part-time basis for a period of nine (9) months after retirement as CEO/Administrator at the current rate per hour
- A provision for non-compete with WCCHS by the CEO/Administrator has been added

And,

**WHEREAS**, That Resolution Number 17-199 as previously amended by Resolution Number 18-246 and Resolution Number 18-282 was further amended by this Board of Supervisors on October 9, 2018 by **Resolution Number 18-430** as follows:

- The following language is removed from the contract and from **Resolution Number 18-282**:
  - CEO/Administrator will assist and participate in the recruitment and onboarding of a replacement CEO/Administrator in contemplation of retirement.
  - A fee of forty thousand dollars (\$40,000.00) will be paid upon completion
- The following language is added the Services Agreement:
  - Upon the date April 30, 2019 or earlier date Administrator is no longer serving as Administrator, the Eichenauer Group, LLC will be compensated **\$40,000.00** for additional assistance provided related to recruitment and onboarding of a replacement Administrator
  - If a replacement Administrator has not been appointed by May 1, 2019, Administrator agrees to continue to provide services as Administrator through December 31, 2019 and assist and participate in the recruitment and onboarding of a replacement Administrator and will be compensated **\$26,670.00** on December 31, 2019, or earlier date that Administrator is no longer serving as Administrator
  - Extend the contract expiration date from April 30, 2019 through **December 31, 2019**

Now therefore,

**BE IT RESOLVED**, That **Resolution Number 17-199**, as previously amended by

















By Mr. Brick, Chairman of the Finance Committee:

**RESOLUTION URGING STATE LEGISLATIVE LEADERS TO FOCUS THEIR PROPERTY TAX RELIEF EFFORTS ON FISCAL REFORMS THAT WILL LEAD TO PERMANENT AND HISTORIC PROPERTY TAX REDUCTION BY ASSUMING THE COST OF STATE MANDATED PROGRAMS, STARTING WITH MEDICAID**

**WHEREAS**, State leaders have identified property taxes as the number one fiscal burden for homeowners and small businesses, as well as the largest impediment to economic growth and job creation in Upstate New York and Long Island; and

**WHEREAS**, The Governor and State Legislature have enacted several laws over the last few decades designed to address New York's highest in the nation property taxes, including the creation of STAR school tax relief, a property tax cap, a temporary property tax freeze, the county-wide shared services initiative, and rebate check programs; and

**WHEREAS**, For decades, counties and other local governments have implemented, and continue to implement, thousands of shared services projects and other government efficiencies; and

**WHEREAS**, County elected leaders have strongly advocated in support of ways to lower the property tax burden for homeowners and businesses across the state going back nearly 50 years when the largest state mandate, Medicaid, was first imposed on counties, growing from \$100 million then to over \$7.5 billion today; and

**WHEREAS**, Since that time the State has required county taxpayers to finance with local taxes dozens of other state programs that, for the most part, counties in other states are not required to finance; and

**WHEREAS**, State-imposed mandates on counties require more than \$12 billion annually in locally raised taxes to be sent to the State Capitol so they can be used in lieu of state raised taxes to pay for statewide programs and initiatives; and

**WHEREAS**, state elected officials recognize that mandating local governments to finance state-designed and controlled programs directly impacts the property tax burden and to help mitigate this they have enacted important mandate relief for county property taxpayers including the implementation of two separate caps on the growth in the local share of Medicaid costs and major pension reforms; and

**WHEREAS**, Since the enactment of these mandate relief initiatives the growth rate in aggregate county property taxes has slowed dramatically, generally averaging two percent per year over the last decade, less than the rate of inflation over that time frame; and

**WHEREAS**, County officials believe that one of the best ways to improve New York's economic climate and competitiveness is to not just slow the rate of growth in property taxes, but to lower them from today's levels; and



**WHEREAS**, An historic thirty-five-day partial federal government shutdown negatively affected the hardworking men and women that play a critical role in providing essential services to our communities and keeping them safe;

**WHEREAS**, 14,000 members of the federal workforce in New York State worked for departments affected by the partial shutdown, including Agriculture, Justice, and Treasury; and

**WHEREAS**, Downstate was acutely affected because more than half of the 116,000 federal workers in New York State are concentrated in New York City's five boroughs and Nassau and Suffolk counties; and

**WHEREAS**, Employees who did show up to work in many cases worked longer hours and additional days, while others even performed side jobs to maintain a source of income; and

**WHEREAS**, 2.7 million New Yorkers that depend on Supplemental Nutrition Assistance Program (SNAP) benefits received their February benefits early because of the shutdown and now may run out of food before the end of March; and

**WHEREAS**, The shutdown resulted in the suspension of more than 1,000 contracts between the U.S. Department of Housing and Urban Development (HUD) and landlords who rent to the poor, affecting nearly 85,000 low-income households nationwide; and

**WHEREAS**, National Parks reduced staffing and limited access to facilities; and

**WHEREAS**, Federal loans that millions of college and university students rely on were delayed, leaving many unable to pay their tuition; and

**WHEREAS**, The shutdown resulted in billions in lost economic activity; and

**WHEREAS**, The Environmental Protection Agency (EPA) and Federal Drug Administration (FDA) reduced inspections of hazardous sites and food products, respectively; and

**WHEREAS**, Many federal cases were postponed because of the shutdown, denying Americans access to timely and just court proceedings; and

**WHEREAS**, There was an increase in the number of air Transportation Security Administration (TSA) workers and air traffic controllers calling in absent and working extra shifts without pay, jeopardizing the safety of travelers and causing delays; and

**WHEREAS**, Local jails that house federal inmates across the country scrambled to pay their bills because they rely on money from federal agencies to house these inmates and those checks stopped flowing; and

**WHEREAS**, Federal Bureau of Investigation (FBI) agents postponed indictments and undercover operations, put off meeting with informants, delayed interviews with child sexual-assault victims, cancelled trainings with state and local law enforcement agencies, and



mandated programs as well as local public health and safety, economic development, and “quality of life” services demanded and expected in our communities; and

**WHEREAS**, Local elected officials rely on their home rule authority to determine what mix of local taxes is the least burdensome in their community; and

**WHEREAS**, In recent years five different counties have seen their home rule revenue authority held hostage in unrelated state policy fights, resulting in the lapsing of local sales tax and mortgage recording tax authority; and

**WHEREAS**, The loss of these revenues causes fiscal stress and budget uncertainty for counties, while increasing pressure on property tax rates; and

**WHEREAS**, In the case of sales tax, counties often share the revenues with cities, towns, and villages to help pay for services delivered by these municipalities, or to directly lower the amount of property taxes levied in these jurisdictions; and

**WHEREAS**, The pass through of local sales tax revenue from counties to cities, towns, and villages will likely exceed \$1.9 billion in 2018; and

**WHEREAS**, Enacting longer home rule revenue authorizations, or making them permanent, still allows for appropriate state legislative review in the future upon any change; and

**WHEREAS**, New York City was granted permanent local authority over their sales tax rate nearly a decade ago, while county requests for the same authority have been repeatedly denied; and

**WHEREAS**, Permanent home rule sales tax authority would provide more budget certainty and stability, while reducing administrative expense and duplication of effort to process the necessary paperwork, forms, legislative hearings, filings and notices, resulting in improved government operations and fiscal savings at both the state and local levels; now therefore

**BE IT RESOLVED**, That the Wyoming County Board of Supervisors calls upon the Governor and the New York State Legislature to provide parity with New York City by granting permanent home rule sales tax authority to counties; and be it

**FURTHER RESOLVED**, That counties urge State leaders to reform the home rule process so it works as efficiently as possible for local taxpayers, eliminates unnecessary and duplicative legislative activity at the state and local level, while retaining state legislative review; and be it

**FURTHER RESOLVED**, That the Clerk to the Board shall forward copies of this resolution to Governor Andrew M. Cuomo, New York State Senator Patrick Gallivan, New York State Assemblyman David DiPietro, the New York State Association of Counties and all others deemed necessary and proper.













### Family Practice and Specialty Clinics

- Current Specialty Clinics revenue grew 42% from previous year
- Family Practice to be added to clinic offerings in 2019
- Services to be expanded to other areas of County

### New Family Medicine Residents

- Sydney Domanowski
- Tracy Fabian
- Vincent Newman



August 1, 2019



### New Services in 2019

- New orthopaedic surgeon joining the team
- Podiatry services coming Summer of 2019

### Growth in Surgeries

	2018 vs 2017
Inpatient surgery	45.4%
Ambulatory surgery	23.8%
<b>TOTAL</b>	<b>27.7%</b>
	<b>Primary Contributors</b>
Orthopaedic surgery	58.5%
General surgery	9.9%
OBGYN surgery	39.0%

### Orthopaedic Clinic Renovation

- \$1.25 million approved to convert the hospital's former emergency department into space for orthopedic services



### Laboratory Renovations

- \$3.1 million grant awarded to renovate and modernize the hospital's laboratory

### Proposed New Surgical Suite

- Approved hiring architects for the programmatic and schematic design of the proposed addition
  - laboratory, surgical suite
- \$13 million expansion, including lab



### ECMC Relationship

- Continued expansions of ECMC relationship as ECMC's reputation continues to develop as a high quality, full service healthcare facility

### Areas of Concern

- Proposed State and Federal budget cuts impacting healthcare
- State and Federal programs supporting healthcare initiatives due to expire
- Continued uncertainty in healthcare insurance market and actions taken by insurers

*2/3 Majority  
#74*

### **RESOLUTION NO. 19-173 (March 12, 2019)**

By Mr. Brick, Chairman of the Finance Committee:

**A RESOLUTION AUTHORIZING RENOVATIONS AT THE WYOMING COUNTY COMMUNITY HOSPITAL IN AND FOR THE COUNTY OF WYOMING, NEW YORK, AT A MAXIMUM ESTIMATED COST OF \$10,000,000, AND AUTHORIZING THE ISSUANCE OF \$10,000,000 BONDS OF SAID COUNTY TO PAY THE COST THEREOF**

**WHEREAS**, All conditions precedent to the financing of the capital project hereinafter described, including compliance with the provisions of the State Environmental Quality Review Act, have been performed; and

**WHEREAS**, It is now desired to authorize the financing of such capital improvements; now therefore

**BE IT RESOLVED**, By the affirmative vote of not less than two-thirds of the total voting strength of the Board of Supervisors of the County of Wyoming, New York, as follows:

Section 1. The financing of renovations to surgical suites and laboratory areas in the Wyoming County Community Hospital in and for the County of Wyoming, New York, Wyoming County Community Hospital is hereby authorized at a maximum estimated cost of \$10,000,000.00.

Section 2. It is hereby determined that the aforesaid purpose constitutes a Type II action as defined under the SEQR regulations of the State of New York which, by definition, will not have a significant adverse impact upon the environment.

Section 3. It is hereby determined that the plan for the financing of the aforesaid maximum estimated cost is by the issuance of \$10,000,000.00 bonds of said County hereby authorized to be issued therefore pursuant to the provisions of the Local Finance Law.

Section 4. It is hereby determined that the period of probable usefulness of the aforesaid specific object(s) or purpose is twenty-five years, pursuant to subdivision 12(a)(1) of paragraph a of Section 11.00 of the Local Finance Law.

Section 5. Subject to the provisions of the Local Finance Law, the power to authorize the issuance of and to sell bond anticipation notes in anticipation of the issuance and sale of the bonds herein authorized, including renewals of such notes, is hereby delegated to the County Treasurer, the chief fiscal officer. Such notes shall be of such terms, form and contents, and shall be sold in such manner, as may be prescribed by said County Treasurer, consistent with the provisions of the Local Finance Law.

Section 6. The faith and credit of said County of Wyoming, New York, are hereby irrevocably pledged to the payment of the principal of and interest on such obligations as the same respectively become due and payable. An annual appropriation shall be made in each year sufficient to pay the principal of and interest on such obligations becoming due and payable in such year. To the extent not paid from other sources, there shall annually be levied on all the taxable real property in said County a tax sufficient to pay the principal of and interest on such obligations as the same become due and payable.









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